
THE LOS ANGELES HOMELESS SERVICES AUTHORITY (LAHSA) EMERGENCY SHELTER GRANT (ESG) RESOURCES INVESTED AND PROGRAM ACCOMPLISHMENTS FOR FISCAL YEAR 2004-2005

I. Background

The Los Angeles Homeless Services Authority (LAHSA) is the lead entity for the Los Angeles Continuum of Care (LACoC) planning process. LAHSA is an independent unit of local government, a Joint Powers Authority, created by resolution in December 1993 by the City and County of Los Angeles. LAHSA plans and administers publicly funded homeless services and housing throughout the region. LAHSA is governed by a ten-member Board of Commissioners. Five members are appointed by the Mayor of the City of Los Angeles and confirmed by City Council. The remaining five members are appointed by the County Board of Supervisors. The Commission sets policy and must approve all program funding decisions. Day-to-day operations are carried out by an administrative staff of 44 under the direction of the Executive Director.

LAHSA coordinates, or administers through sub-contract, the majority of publicly funded homeless programs in the Los Angeles homeless system of care. LAHSA is the direct grantee of approximately 70% of the Supportive Housing Program (SHP) projects in the continuum while the local HUD office administers the remainder. During Fiscal Year 2004-2005, LAHSA managed an annual budget of \$55 million, which includes: approximately \$30 million in Supportive Housing Program (SHP) funds; \$4.5 million in Emergency Shelter Grant (ESG) allocations for the City and County of Los Angeles; over \$10 million in local Community Development Block Grant (CDBG) funds earmarked for homeless programs; and \$15 million in additional discretionary funds from local and pass-through sources.

The aim of the ESG program is to supplement State, local, and private efforts to improve the quality and number of emergency shelters and transitional facilities for homeless people. According to federal regulations, ESG funds may be used for the following eligible activities related to emergency shelter for the homeless: (1) renovation, major rehabilitation, or conversion of buildings for use as emergency shelters for the homeless; (2) provision of essential services to the homeless; (3) payment for shelter maintenance, operation, rent, repairs, security, fuel, equipment, insurance, utilities, food, and furnishings. Not more than 10% of the grant amount can be used for staff costs; (4) efforts to prevent homelessness such as financial assistance to families who have received eviction notices or notices of termination of utility services (see regulations for specific exclusions); and (5) administrative costs.

Because LAHSA must expend each ESG within 24 months of grant award by HUD, at any given time LAHSA may administer up to two (2) consecutive County Emergency Shelter Grants simultaneously. The following report describes ESG funds committed and expended, as well as the goals and accomplishments for Los Angeles County's 2004-2005 ESG Programs.

II. Goals And Accomplishments

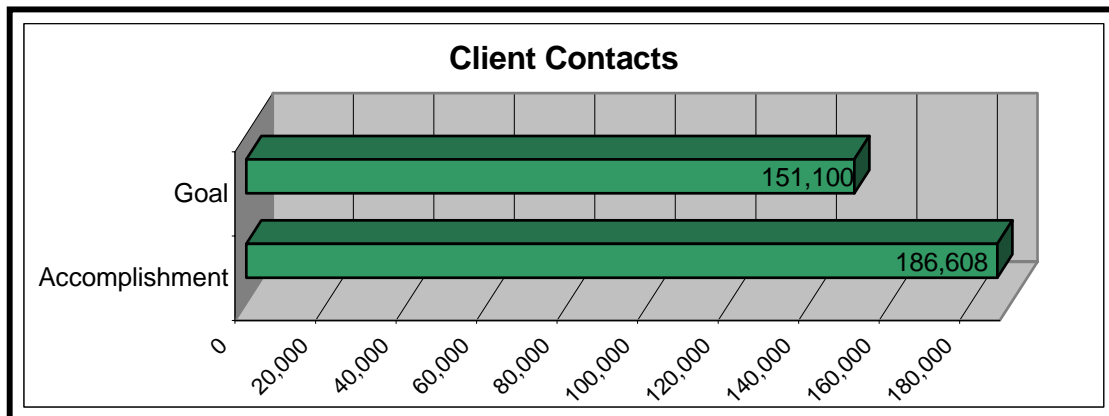
OBJECTIVES FOR 2004-2005

The goal for Fiscal Year 2004-2005 was to provide shelter and services to 151,100 homeless persons (can be duplicated). Four programs were funded to accomplish this goal: Emergency Shelter and Services; Winter Shelter; Access Center; and Emergency Response Team.

ACCOMPLISHMENTS FOR REPORTING PERIOD

During the period July 1, 2004 to June 30, 2005, Emergency Shelter and Services Program provided 21,973 bednights of shelter to homeless persons; the Winter Shelter Program provided 75,175 bednights of shelter to homeless persons; the Access Center Program provided 82,563 client contacts; and the Emergency Response Team made 6,897 visits to encampments. Overall, the combined goal was exceeded by 19%.

Graph 4.0
2004-2005 Los Angeles County ESG Client Contacts



III. Programs Funded To Meet Needs

WINTER SHELTER

During the cold and wet winter season, 805 beds at seven sites around the county provide emergency group shelter, two meals, transportation, case management, and referrals to

services for homeless persons. The winter shelter program sites are open every day from December 1 through March 15. Anticipating colder weather in the high desert region, it is LAHSA's policy to open the Antelope Valley site from November 1 through March 15. *This year during the period July 1, 2004 to June 30, 2005, the County-funded Winter Shelter Program provided 75,175 bednights and 141,964 meals for 5,220 unduplicated persons including 357 families.*

LAHSA EMERGENCY RESPONSE TEAM (ERT)

Supervised by the Program Coordinator, two emergency response teams, each composed of two workers, provide supportive services and referrals to homeless individuals who are sent to LAHSA by Board of Supervisors offices, City Council offices, the LAPD and businesses across LA County. *During the period July 1, 2004 to June 30, 2005, the ERT provided assistance to 2,331 unduplicated persons, responded to 1,251 calls from the entities listed above, and made 6,897 visits to homeless encampments and other places homeless persons congregate.*

EMERGENCY SHELTER AND SERVICES

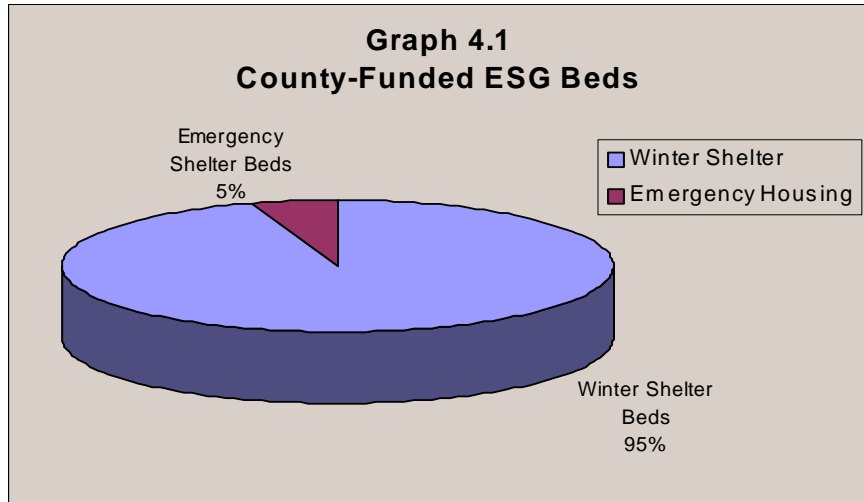
Five homeless service providers operate 45 emergency beds at six shelter sites around the County. The programs offer 24-hour emergency housing, meals, supportive services and referrals to transitional and permanent housing. *During the period July 1, 2004 to June 30, 2005, County-funded Emergency Shelters provided 21,973 bednights of shelter for 1,315 unduplicated homeless persons and placed 319 persons in further transitional or permanent housing. Of those placed in housing, 119 or (37%) remained housed for 4 months.*

ACCESS CENTERS

One homeless provider operates a one-stop center in Santa Monica where homeless persons can access services including: case management, food and clothes, toilet facilities, and bus tokens and/or transportation. The homeless may also receive referrals to other agencies for supportive services, emergency, transitional and permanent housing. *The County-funded Access Center provided 82,563 client contacts to 2,849 unduplicated homeless people. In addition, the Access Center staff placed 412 homeless people into emergency shelter and 131 into transitional housing during the period July 1, 2004 to June 30, 2005.*

IV. County-Funded ESG Beds

Of the 850 beds funded by the County's ESG, 45 or (5%) are 24-hour emergency beds, and 805 or (95%) are winter shelter beds.



V. Characteristics Of Persons Served

According to the statistics collected by providers funded with County ESG dollars the client characteristics for the projects funded during this report period are:

**Table 4.2
2004-2005 Demographics of Clients Served with County ESG**

RACE

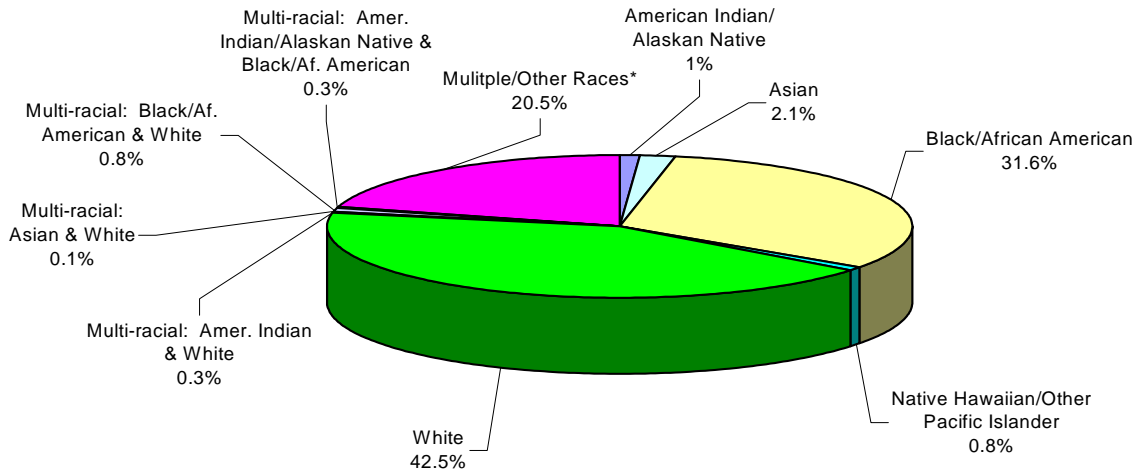
American Indian or Alaskan Native	1.0%
Asian	2.1%
Black or African American	31.6%
Native Hawaiian or Other Pacific Islander	0.8%
White	42.5%
Multi-racial: American Indian & White	0.3%
Multi-racial: Asian & White	0.1%
Multi-racial: Black or African American & White	0.8%
Multi-racial: Amer. Indian/Alaskan Native & Black or African American	0.3%
Multiple/Other Races*	20.5%

ETHNICITY

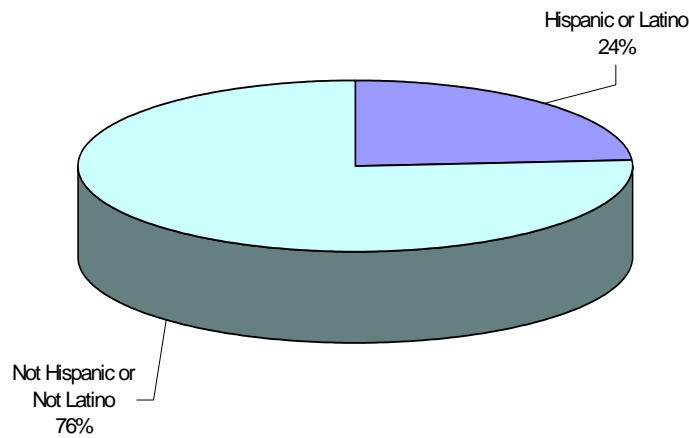
Hispanic or Latino	24.0%
Not Hispanic or Latino	76.0%

* Some people identified as Hispanic or Latino only

**Graph 4.3
Racial Demographics of County ESG Clients Served**



**Graph 4.4
Ethnicity of County ESG Clients Served**



VI. Location Of Projects By County Supervisorial District

In Supervisorial District 1, there was one (1) agency funded to provide emergency shelter year-round, and one (1) agency funded to provide winter shelter during the cold, wet weather season. During the period July 1, 2004 through June 30, 2005, a total of \$162,510 was expended.

In Supervisorial District 2, there was one (1) agency funded to provide emergency shelter year-round. During the period July 1, 2004 through June 30, 2005, a total of \$48,492 was expended.

In Supervisorial District 3, there was one (1) agency funded to operate an access center. During the period July 1, 2004 through June 30, 2005, a total of \$148,618 was expended.

In Supervisorial District 4, there were two (2) agencies funded to provide winter shelter, and three (3) agencies were funded to provide emergency shelter year-round. During the period July 1, 2004 through June 30, 2005, a total of \$147,371 was expended.

In Supervisorial District 5, there were three (3) agencies funded to provide winter shelter, and one (1) agency funded to provide emergency shelter year-round. During the period July 1, 2004 through June 30, 2005, a total of \$42,723 was expended.

The Emergency Response Team provided services in all five Supervisorial Districts. During the period July 1, 2004 through June 30, 2005, a total of \$83,923 was expended.

See Attachment A for ESG contract distribution by Supervisorial District, including expenditures for the period July 1, 2004 to June 30, 2005.

VII. County Map Of ESG-Funded Projects

See Attachment B – Map of All County-Funded ESG Projects by Supervisorial District.

VIII. Financial Summary

LEVERAGING

Homeless shelters and services, during the period July 1, 2004 to June 30, 2005, were funded with ESG monies and leveraged from the following sources:

Table 4.5
2004-2005 County ESG Leveraged Funds

Grant	Amount
Supportive Housing Program – 1997	\$6,154
Supportive Housing Program – 1998	\$406,013
Supportive Housing Program – 1999	\$93,639
Supportive Housing Program – 2000	\$723,721
Supportive Housing Program – 2001	\$2,322,027
Supportive Housing Program – 2002	\$3,353,170
Supportive Housing Program – 2003	\$6,095,441
California Endowment Foundation	\$332,609
City General Fund	\$3,506,096
County General Fund	\$2,135,103
County Community Development Block Grant (CDBG)	\$250,051
City Emergency Shelter Grant (ESG)	\$2,016,345
City Community Development Block Grant (CDBG)	\$6,835,488
Emergency Housing and Assistance Program (EHAP) Grant	\$161,625
Department of Public Social Services	\$1,457,858
Emergency Food and Shelter Program	\$626,579
Independent Living Program	\$1,495,523
TOTAL	\$31,817,442

FEDERAL MATCH REQUIREMENT

ESG regulations require a dollar-for-dollar match for ESG funding. Matching funds in the amount of \$31,817,442 from the funding sources listed above were expended during the period July 1, 2004 through June 30, 2005. Homeless programs operated with these funds span the continuum, including but not limited to: outreach teams, access centers, crisis counseling, employment programs, long term case management, substance abuse programs, counseling for the mentally ill, mobile medical services, emergency housing, transitional housing, and permanent housing for persons with disabilities.

ADMINISTRATIVE COSTS - 5% BY LAW

According to the federal regulations, ESG administrative costs may not exceed 5% of the total grant award. LAHSA adheres to this requirement and does not exceed the 5% administrative cap for the grant. The total administrative budget for the 2003-2004 grant is \$64,900 (5% of \$1,298,000); total administrative budget for the 2004-2005 grant is \$67,613 (5% of \$1,352,268). The rate of administrative expenditures is not identical to the rate of programmatic expenditures over the course of the grant. In the period July 1, 2004 through June 30, 2005, LAHSA spent \$56,353 on administrative activities.

TOTAL FUNDS COMMITTED/EXPENDED

The County ESG Project Number #600565-03 administered by LAHSA totals \$843,700. During the period July 1, 2004 through June 30, 2005, a total of \$310,552 was expended.

The County ESG Project Number #600566-03 administered by LAHSA totals \$389,400. During the period July 1, 2004 through June 30, 2005, a total of \$65,172 was expended.

The County ESG Project Number #600648-04 administered by LAHSA totals \$943,833. During the period July 1, 2004 through June 30, 2005, a total of \$386,384 was expended.

The County ESG Project Number #600649-04 administered by LAHSA totals \$67,613. During the period July 1, 2004 through June 30, 2005, a total of \$56,353 was expended.

The County ESG Project Number #600650-04 administered by LAHSA totals \$405,680. During the period July 1, 2004 through June 30, 2005, a total of \$188,514 was expended.

IX. Self-Evaluation

Utilizing ESG funds, LAHSA exceeded the combined goals set forth in the second year (2004-2005) of the County's Five-Year Consolidated Plan (2003-2008). By the end of the reporting period, contracted providers made 186,608 client contacts (the goal was 151,100). In addition, more than 11,715 unduplicated homeless persons were assisted during the reporting period.

It should be noted however, that while the projects funded exceeded the combined goal for this period, one of the projects did not meet the goals specified for these projects in the previous year (2003-2004). The goal for the Emergency Shelter Program was to provide 23,100 bednights of shelter, and the project actually provided 21,973 (95% of target) bednights. The other three programs: Access Center, Winter Shelter and Emergency Response Team, however, exceeded their goals. It is because of this that the overall goal was met.

Attachment A – Matrix Of All Projects By Supervisorial District

Contractor	Program Type	03-04 Grant	04-05 Grant
Supervisorial District 1			
Pomona Inland Valley Council of Churches	Emergency Shelter & Services	\$0	\$40,263
Pomona Neighborhood Center	Winter Shelter Program	\$0	\$122,247
	TOTAL	\$0	\$162,510
Supervisorial District 2			
Peace and Joy Care Center	Emergency Shelter & Services	\$27,735	\$48,492
Volunteers of America*	Winter Shelter Program	\$0	\$0
	TOTAL	\$27,735	\$48,492
Supervisorial District 3			
Ocean Park Community Center	Access Center	\$0	\$148,618
	TOTAL	\$0	\$148,618
Supervisorial District 4			
1736 Family Crisis Center	Emergency Shelter & Services	\$0	\$8,541
1736 Family Crisis Center	Emergency Shelter & Services	\$0	\$15,597
East San Gabriel Valley Coalition for the Homeless	Winter Shelter Program	\$90,135	\$0
Su Casa Family Crisis & Support Center	Emergency Shelter & Services	\$0	\$45,891
New Image Emergency Shelter	Winter Shelter Program	\$0	\$77,342
	TOTAL	\$90,135	\$147,371
Supervisorial District 5			
AV Domestic Violence Council	Emergency Shelter & Services	\$0	\$42,723
Catholic Charities of Los Angeles*	Winter Shelter Program	\$0	\$0
YMCA of Glendale	Winter Shelter Program	\$86,610	\$0
Santa Clarita Community Dev. Corp.	Winter Shelter Program	\$112,444	\$0
		\$199,054	\$42,723
Countywide			
LAHSA Administration (includes the Emergency Response Team)		\$0	56,353
LAHSA Winter Shelter Operations		\$58,739	\$25,184
	Amount Spent	\$375,663	\$574,898
	Amount Budgeted	\$1,298,000	\$1,326,590

* Dollar amounts on this chart are preliminary, final numbers are pending fiscal closeout of FY 2004-2005. It is anticipated that Catholic Charities of Los Angeles and Volunteers of America will be funded with County ESG dollars.

Attachment B – Map of All County-Funded ESG Projects by Supervisorial District

